



MEMORANDUM


Amended
Special Item No. 4

TO: Honorable Chairperson Barbara Carey Shuler, Ed. D. and Members, Board of County Commissioners

DATE: July 20, 2004

FROM: George M. Burgess
County Manager

SUBJECT: Resolution Approving a Special Election for the *Building Better Communities* Bond Program – To Construct and Improve Public Safety Facilities



R#915-04

RECOMMENDATION

It is recommended that the Board of County Commissioners (Board) approve the attached resolution authorizing the placement of the *Building Better Communities* General Obligation Bond Program (Program) ballot question authorizing funding for projects to construct and improve public safety facilities on the November 2, 2004, ballot. If approved by the Board and the voters, the referendum will allow the County to construct and improve public safety and security facilities including courts, detention centers, animal shelters and ocean lifeguard facilities (see Appendix A). This resolution will allow the County to issue General Obligation Bonds in an amount not to exceed \$341.087 million over a multi-year period to fund improvements to the County's infrastructure and address a number of quality of life issues in our community. Legislation creating interlocal agreements with the municipalities and establishing a Program Advisory Committee will be forwarded to the Board upon approval of the program by the electorate. Individual debt issuances will also be subsequently forwarded for Board approval.

BACKGROUND

The recommended Program will provide the County with the capability of responding to the community's longstanding unfunded capital infrastructure needs in a comprehensive manner. The attached recommended list of projects provides a multi-faceted approach which addresses the need for facilities and infrastructure as well as economic development concerns. Since our Community Small Business Enterprise and Community Workforce regulations will apply to the *Building Better Communities* projects, it is anticipated that the Program will contribute to our economy by generating a large number of jobs as well as many new and meaningful business development and training opportunities in our local community.

A comprehensive report detailing our efforts to assemble a balanced *Building Better Communities* Program is presented under separate cover. The attached resolution and corresponding project recommendations further refine the proposed Program by incorporating the Board's input from the June 24, 2004 General Obligation Bond Workshop as well as subsequent individual follow-up meetings with Board members.

Honorable Chairperson Barbara Carey Shuler, Ed. D.
and Members, Board of County Commissioners
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We have a unique opportunity to move forward with this Program at this time. Existing debt from the Decade of Progress Bond Program, the Criminal Justice Bond Program and the Safe Neighborhood Parks Bond Program is being retired allowing capacity for future bond issuances while maintaining a flat millage rate for debt service. Finally, placement of the ballot question on an already scheduled General Election allows us to avoid incurring the considerable costs that would be associated with a separate election.

Therefore, it is respectfully requested that the Board approve the attached resolution and allow the electorate to vote on critical capital improvement issues impacting the future of Miami-Dade County.


Assistant County Manager

Approved _____ Mayor
Veto _____
Override _____

Amended
Special Item No. 4
7-20-04

RESOLUTION NO. 915-04

RESOLUTION PROVIDING FOR HOLDING OF GENERAL
OBLIGATION BOND SPECIAL ELECTION IN MIAMI-DADE
COUNTY, FLORIDA, ON NOVEMBER 2, 2004 WITH
RESPECT TO AUTHORIZATION OF NOT EXCEEDING
\$341,087,000 GENERAL OBLIGATION BONDS OF SAID
COUNTY TO CONSTRUCT AND IMPROVE PUBLIC SAFETY
FACILITIES

WHEREAS, the Board of County Commissioners of Miami-Dade County, Florida (the "Board") finds it necessary and appropriate and in the best interest of the County to hold a special election to authorize the issuance of General Obligation Bonds (the "Bonds") of Miami-Dade County in an amount not to exceed \$341,087,000, as needed, in series from time to time, which Bonds will be secured by the full faith and credit of the County; and

WHEREAS, proceeds from such Bonds will be used for various, unfunded capital projects that have been identified and delineated in Appendix A, attached to this Resolution; and

WHEREAS, issuing such Bonds will stimulate the County economy and provide employment; and

WHEREAS, upon approval by the electors of the County to issue the Bonds, the Board will enact Bond ordinances authorizing the issuance of the Bonds so approved; and

WHEREAS, the Board intends, to the extent possible, that the debt service millage required to pay the debt service on the Bonds shall not exceed the current debt service millage in any year while the Bonds are outstanding and the total principal amount of the Bonds has been fixed with that intention in mind,

**NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY
COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:**

Section 1. The preamble to this Resolution and the County Manager's memorandum accompanying this Resolution are approved and incorporated by reference in this Resolution.

Section 2. A General Obligation Bond Special Election shall be held on Tuesday, November 2, 2004, for the purpose of submitting to the qualified electors of the County the questions stated in the Notice of General Obligation Bond Special Election set forth below in Section 3 of this Resolution.

Section 3. Notice of said General Obligation Bond Special Election shall be published in The Miami Herald, a newspaper of general circulation in Miami-Dade County, Florida, at least twice, once in the fifth week and once in the third week prior to the week in which the election is to be held, the date of first publication in said newspaper to be at least thirty days before said election, which notice shall be substantially in the following form:

**NOTICE OF GENERAL OBLIGATION BOND SPECIAL ELECTION
BUILDING BETTER COMMUNITIES
To be Held On
TUESDAY, NOVEMBER 2, 2004
MIAMI-DADE COUNTY, FLORIDA**

A General Obligation Bond Special Election will be held on Tuesday, November 2, 2004, for the purpose of submitting to the qualified electors of Miami-Dade County, Florida, the following question:

**BUILDING BETTER COMMUNITIES
CONSTRUCT AND IMPROVE PUBLIC SAFETY
FACILITIES**

To promote public safety by constructing and improving detention centers, justice centers, courthouses, police, fire and lifeguard stations, and new animal care and control facilities, described in Resolution No. 915-04, adopted July 20, 2004, shall Miami-Dade County issue General Obligation Bonds to pay cost of such projects in a principal amount not exceeding \$341,087,000, bearing interest not exceeding maximum legal rate, payable from ad valorem taxes?

_____ FOR BONDS

_____ AGAINST BONDS

The polls at said election will be open from 7:00 o'clock A.M. until 7:00 P.M. of the same day. All qualified electors of the County shall be entitled to vote at said special election.

Said General Obligation Bond Special Election will be held at the established polling places in the several precincts, respectively, in the County as established for County-wide general elections.

Miami-Dade County shall be authorized to issue the bonds covered by the question hereinabove set forth if such issuance as to such question shall have been approved by vote of a majority of the qualified electors of Miami-Dade County voting thereon.

By order of the Board of County Commissioners of Miami-Dade County, Florida.

Clerk of the Board of County Commissioners of
Miami-Dade County, Florida

Section 4. Touch Screen Voting Machines shall be used at such special election, and the ballot question shall appear in substantially the form set forth in the Notice of General Obligation Bond Special Election in Section 3 of this Resolution.

Section 5. The question shall appear on the touch screens ballot as a separate question. Those qualified electors desiring to approve the issuance of bonds shall be instructed to vote "FOR BONDS". Those qualified electors desiring to disapprove the issuance of bonds shall be instructed to vote "AGAINST BONDS".

Section 6. Absentee paper ballots may be used by qualified electors of the County for voting on the question at said election. The form of such absentee ballot shall be in accordance with the requirements prescribed by the general election laws, and shall have printed thereon the question hereinabove set forth, with proper place for voting either "FOR BONDS" or "AGAINST BONDS" following the statement of the question aforesaid.

Section 7. A sample ballot showing the manner in which the question aforesaid shall appear on the touch screen ballot at this special election shall be published and provided in accordance with the applicable provisions of the general election laws.

Section 8. This special election on the question aforesaid shall be held and conducted in accordance with the applicable provisions of the general laws relating to special elections and the provisions of the Miami-Dade County Home Rule Charter. The County Manager, the Finance Director, the Supervisor of Elections and the Clerk of the County Commission are hereby authorized and directed to take all appropriate actions necessary to carry into effect and accomplish the provisions of this Resolution. This special election shall be a nonpartisan election. Inspectors and clerks to serve as election officials in connection with this special election shall be appointed in accordance with the provisions of the general election laws.

Section 9. This special election shall be canvassed by the County Canvassing Board as provided under the election laws of this State, in accordance with the provisions of Section 2.07 of the Home Rule Charter.

Section 10. All proceeds of the sale of the Bonds shall be delivered to the Finance Director of the County who shall deposit those proceeds in appropriate construction fund trust accounts, not to be commingled with other funds of the County, to be disbursed solely for the purposes set forth in this Resolution. The County, itself or through independent auditors, shall have the right at all times to audit the books and records of all beneficiaries who receive proceeds from the sale of the Bonds.

Some projects listed in Appendix A of this Resolution may be the subject of contractual agreements between the County and the external agencies receiving the Bond proceeds to pay the cost of such projects. Such agreements shall provide the terms and conditions for the County to release Bond proceeds to the agency and such other requirements as the County shall deem appropriate. In the event that an agency fails, without adequate reason, to commence acquisition, planning, design or construction of a project within six (6) months of the receipt of County approval to proceed with such project, the County shall have the option of reallocating the Bond proceeds earmarked for such project to any other projects listed in Appendix A falling within the same ballot category.

All additions, deletions and significant modifications to individual projects or to Appendix A shall require a majority vote of the Board after public hearing.

Section 11. Bond proceeds in an amount not to exceed 3% of the principal amount of the Bonds shall be used to pay administrative expenses associated with managing the Bond program. The Finance Director will deposit these funds in a separate Bond Administrative Expense Fund.

Section 12. The Bonds are part of an overall Bond Program pursuant to which the County is proposing to issue up to \$2,925,750,000 in General Obligation Bonds ("Bond

Program”) upon voter approval. The intent of the County is to include a combined municipal and UMSA component (“Municipal Component”) in the Bond Program totaling 10% of the Bond proceeds, net of issuance costs. The formula used for distribution of proceeds is based on a weighted formula 75% on population and 25% on contribution to the tax roll (based on June 1, 2004 figures) as compared to the total population and property tax roll figures for the entire County. The data for this distribution was based upon most recent Census figures as provided by the Miami-Dade County Planning Department and tax roll figures as provided by the Miami-Dade County Property Appraiser. Should a municipality incorporate after passage of this Bond program, it may petition the Board for a portion of any unallocated Bond proceeds that had been apportioned to local projects in the UMSA area then contained in such municipality. Not all of the individual components of the Bond Program will include a Municipal Component but in the aggregate, the overall Bond Program will include a Municipal Component that equals 10% of the Bond Program.

It is the intent of the County that the balance of the bond proceeds from the Bond Program net of cost of issuance (90%) shall be used for projects of countywide and/or regional significance.

The foregoing resolution was offered by Commissioner _____, who moved its adoption. The motion was seconded by Commissioner _____ and upon being put to a vote, the vote was as follows:

Dr. Barbara Carey-Shuler, Chairperson
Katy Sorenson, Vice-Chairperson

Bruno A. Barreiro
Betty T. Ferguson
Joe A. Martinez
Dennis C. Moss
Natacha Seijas
Sen. Javier D. Souto

Jose "Pepe" Diaz
Sally A. Heyman
Jimmy L. Morales
Dorin D. Rolle
Rebeca Sosa

The Chairperson thereupon declared the resolution duly passed and adopted this 20th day of July, 2004. This Resolution shall become effective ten (10) days after the date of its adoption unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

MIAMI-DADE COUNTY, FLORIDA
BY ITS BOARD OF
COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: _____
Deputy Clerk

Approved by County Attorney as
to form and legal sufficiency.



Gerald T. Heffernan

2004 BUILDING BETTER COMMUNITIES BOND PROGRAM RECOMMENDED LIST OF PROJECTS

APPENDIX A

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CONSTRUCT AND IMPROVE PUBLIC SAFETY FACILITIES						
PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
170 & 171	UMSA	CW	Animal Services Building Expansion and Electrical Upgrades	Construct additional kennel facilities at the existing facilities and install an emergency generator at the Animal Services complex and provide upgrades to complete the facility's electrical service.	7401 NW 74 Street	\$2,000
172	TBD	CW	New Animal Shelter	Construct a new animal shelter.	TBD	\$5,000
173	Various - Miami & UMSA	CW	Haulover Beach and Crandon Park Fire Rescue	Construct two beach facilities to accommodate beach rescue functions, one at Crandon Park and the other at Haulover Beach.	Crandon and Haulover Beaches	\$3,000
174	Miami	CW	Downtown Government Center Fire Alarm System	Replace the fire alarm systems in downtown County buildings, and install automated external defibrillators (AED's) at the Plaza Center, Main Library, Miami Art Museum, Central Support Facility and Stephen P. Clark Center (SPCC). These facilities serve over 12,000 daily visitors and staff and 30,000 transit riders accessing the Government Center Station.	Various	\$3,000
175	Miami	CW	Medical Examiner Building	Refurbish or replace building and equipment throughout facility to ensure continuity of this critical County function. Includes major HVAC equipment, emergency generator and fuel tank, and primary lab systems. This is a mission critical facility that must remain online at all times, particularly during natural disasters and other emergencies.	1851 Bob Hope Road	\$3,200
176	Miami	CW	SPCC Facility Refurbishment (Stairwell & Elevators)	Pressurize the east stairwell and service elevator vestibules, to keep smoke and other noxious fumes out of these critical emergency evacuation paths during an emergency. The SPCC is a 30 story facility with 2,800 employees and provides a myriad of County services to more than 2,000 daily visitors. In excess of 30,000 daily transit riders use the Government Center Station located inside the Center.	111 NW First Street	\$1,200

Note: Allocation shown in nominal value.

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PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
177	Various	CW	Fire Code Requirements in GSA Buildings	Remove all non plenum-rated cables in the Courthouses, Libraries, County Hall and Commission Chambers. National Fire Protection codes and the National Fire Protection Association codes require that all data, electrical, television, and telephone cabling that is not plenum-rated are safety hazards due to their flammability and toxicity. All such cables must be removed.	Various	\$1,400
178	Miami	CW	Abatement of Hazardous Materials in County Buildings	Abatement of lead, asbestos and other hazardous materials in mechanical and common areas in buildings older than fifteen years, such as the Dade County Courthouse, Criminal Courthouse, Community Action Agency and others.	Various	\$1,200
179	Miami	CW	Miami-Dade Plaza Security Operations Enhancement	Replace security infrastructure in the "Security Operations Center." Includes recorders, alarm monitoring and reporting equipment, cameras, fiber connections and software necessary to monitor alarms and dispatch security forces. Improvements will also provide remote capability to allow monitoring from remote locations particularly during disaster response.	101 West Flagler Street	\$600
180	TBD	CW	Additional Courtrooms And Administration Facilities	Expansion of court facilities in accordance with the master plan.	TBD	\$90,000
181	Miami	CW	Miami-Dade County Courthouse HVAC Repairs	Replace or refurbish severely obsolete and failing mechanical/heating ventilation air-conditioning (HVAC) systems, improve indoor air quality and reduce operating costs. Replace aging chilled water lines and valves and clean, sanitize and/or replace air ducts. This is the main Civil Courthouse built in 1925 and registered as a historical site. The Dade County Courthouse is a 27-story building employing more than 700 and servicing over 1,200 daily visitors.	73 West Flagler Street	\$5,700
182	CW	CW	Gerstein Justice Building HVAC Repairs	Modernize electronic controls, retrofit lighting, and upgrade restroom ventilation. Replace interlocking ceiling tile system. This is the main Criminal and Traffic Courthouse. The Richard E. Gerstein building is a nine-story building employing over 2,000 and servicing over 10,000 daily visitors. Replace or refurbish mechanical/HVAC systems, in order to improve air quality and reduce operating costs.	1351 NW 12 Street	\$3,900

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PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
183	Miami	CW	Gerstein Justice Building Modernization of Security and Elevator Systems	Refurbish and modernize this facility, updating elevator controls to increase efficiency, as well as card access systems, security cameras and recorders. This is the main Criminal and Traffic Courthouse. The Richard E. Gerstein building is a nine story building employing over 2,000 and servicing over 10,000 daily visitors.	1351 NW 12 Street	\$1,800
184	Miami	CW	Miami-Dade County Courthouse Electrical System Refurbishment	Upgrade electrical systems to meet Building code. Electrical wiring and panels are more than 50 years old. This is the main Civil Courthouse built in 1925 and registered as a historical site. The Dade County Courthouse is a 27 story building employing over 700 and servicing over 1,200 daily visitors.	73 West Flagler Street	\$2,800
185	Miami	CW	Miami-Dade County Courthouse Plumbing Riser Refurbishment	Replace sanitary and domestic piping. Piping date back to the 1920's, and are in need of replacement. This is the main Civil Courthouse built in 1925 and registered as an historical site. The Dade County Courthouse is a 27-story building employing over 700 and servicing over 1,200 daily visitors.	73 West Flagler Street	\$9,600
186	UMSA	CW	Joseph Caleb Center Facility Refurbishment	Refurbish interiors (walls, carpeting, ceilings) in common areas and tenant spaces in the tower. Enclose main lobby atrium to provide climate control and protection from the elements. This is a seven story building that employs 350 and provides daily services to over 5,000 customers. The Joseph Caleb Center provides critically needed services to local community residents as well as social and government programs.	5400 NW 22 Avenue	\$600
187	Miami	CW	Gerstein Justice Building Elevator Addition	Add elevator and provide various upgrades to the building to improve the movement of the public within the building. The Richard E. Gerstein building is a nine story building employing over 2,000 employees and servicing over 10,000 daily visitors.	1351 NW 12 Street	\$3,000
188	Miami	CW	Miami-Dade County Courthouse Refurbishment Of Emergency Systems	Replace existing emergency generator with larger unit, to handle fire pump (for emergency sprinklers) and increased emergency lighting. Upgrade drainage system in basement. Install 88 water saving restroom fixtures. This is the main Civil Courthouse built in 1925 and registered as a historical site. The Dade County Courthouse is a 27 story building employing more than 700 employees and servicing over 1,200 visitors daily.	73 West Flagler Street	\$800

Note: Allocation shown in nominal value.

2004 BUILDING BETTER COMMUNITIES BOND PROGRAM RECOMMENDED LIST OF PROJECTS

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PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
189	Miami	CW	Public Defender Building Facility Refurbishment	Refurbish existing storage areas and replace undersized mechanical equipment throughout the building as needed to increase efficiency, enhance comfort, and reduce noise.	1320 NW 14th Street	\$1,100
190	Miami	CW	Graham Building Exterior Repairs	Exterior repairs, sealing, grouting and painting to protect deteriorating seats and finish of facade.	1350 NW 12th Avenue	\$500
191	Miami	CW	Dade County Courthouse Facility Refurbishment	Refurbish decades-old courtrooms, update electronics, and replace cracked and broken sidewalk pavers. This is the main Civil Courthouse built in 1925 and registered as a historical site. The Dade County Courthouse is a 27 story building employing over 700 employees and servicing over 1,200 visitors daily.	73 West Flagler Street	\$800
192	North Miami	CW	North Dade Justice Center Facility Refurbishment	Repair/replace building equipment, refurbish and modernize facility, including exterior painting, limited window replacement, sealing of exterior, carpet replacement, cooling tower replacement, and installation of Closed Circuit Television System (CCTV). There is also a Division of Motor Vehicles office located in the building allowing residents to renew their driver's licenses. The North Dade Justice Center provides services to over 3,000 daily customers.	15555 Biscayne Blvd.	\$500
193	Miami	CW	Mental Health Facility	To free up jail space and provide and effective and cost efficient alternative facility to house the mentally ill as they await a trial date.	2200 NW 7 Avenue	\$22,100
194	UMSA	CW	Construct a New Detention Center	Construct a detention center with 2,000 new jail beds and support facilities.	SW 8 St & Krome Avenue	\$90,000
195	CW	CW	Pre-Trial Detention Center (PTDC) and Turner Guilford Knight Correctional Center (TGK) Renovations	Renovate the Pre-Trial Detention Center (PTDC) to comply with its 40-year recertification requirement including improvements to the medical clinic, expanding its support of the criminal courthouse, and complete major renovations at the correctional facilities.	1321 NW 13 Street/7000 NW 41 Street	\$47,000
322	CW	CW	Northside Police Station	Expansion and renovation of the northside police station.	2950 NW 83 Street	\$10,000
196	Hialeah Gardens	12	Hialeah Gardens - Facility Improvements	Construct a 2,000-square-foot Police Sub-Station in the Town of Hialeah Gardens.	TBD	\$800

Note: Allocation shown in nominal value.

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PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
197	Miami Lakes	13	Miami Lakes - Construct Mini Police Station	Construction of a mini Police Station for Town of Miami Lakes Police Department	TBD	\$500
198	Miami Beach	Various - 4 & 5	Miami Beach - Fire Station # 2 EOC and Historic Renovation	New Construction of new and renovated fire facilities and a Category Five Emergency Operation Center (as a part of the County's Emergency Operations Center system) and Renovation of Historic Fire Station.	2300 Pinetree Drive	\$2,000
199	Miami Beach	Various - 4 & 5	Miami Beach - Fire Station # 4	Demolition of condemned Fire Station and construction of a new Fire Station.	7940 Collins Avenue	\$1,000
200	Coral Gables	Various - 6 & 7	Coral Gables - Homeland Security	Retrofit and modify existing municipal buildings to provide for building security.	Various	\$1,500
201	UMSA	UMSA	Unincorporated Municipal Service Area - Bomb Disposal Range	Develop a site for detonation of explosive devices and neutralization of volatile chemicals.	TBD	\$500
202	UMSA	UMSA	Unincorporated Municipal Service Area - Driving Range	Construct a new driving course for Basic Law Enforcement classes and incorporate defensive driving tactics, officer safety and driving skills courses.	TBD	\$2,320
203	UMSA	UMSA	Unincorporated Municipal Service Area - Emergency Generators For District Stations	Replace old emergency generators at district police stations.	Various	\$890
204	UMSA	UMSA	Unincorporated Municipal Service Area - Emergency Operations Center Renovations	Enhance all back-up electrical systems at the Emergency Operations Center.	8700 SW 56 Street	\$250
205	UMSA	UMSA	Unincorporated Municipal Service Area - Homeland Security - Building Enhancements	Increase homeland security structural defense at the Police Headquarters Complex and district stations.	Various	\$860
206	UMSA	UMSA	Unincorporated Municipal Service Area - Homeland Security - Tactical Equipment	Increase homeland security capabilities by acquiring the necessary police tactical equipment.	UMSA	\$865

Note: Allocation shown in nominal value.

2004 BUILDING BETTER COMMUNITIES BOND PROGRAM RECOMMENDED LIST OF PROJECTS

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PROJECT NUMBER	MUNICIPAL PROJECT LOCATION	BCC DISTRICT	PROJECT NAME	PROJECT DESCRIPTION	STREET ADDRESS	ALLOCATION (000's)
207	TBD	UMSA	Unincorporated Municipal Service Area - Specialized Patrol Canine/Equine Facility	Construct a 6,100 square-foot police canine/equine training and office facility, horse pasture, equine stable and care area, canine training, boarding area, parking and training circle.	TBD	\$1,315
			Bond Issuance Cost To Construct and Improve Public Safety Facilities	The costs to issue bonds for public safety facilities.		\$17,487
					TOTAL	\$341,087

Note: Allocation shown in nominal value.